

Towards environmental risk acceptance criteria

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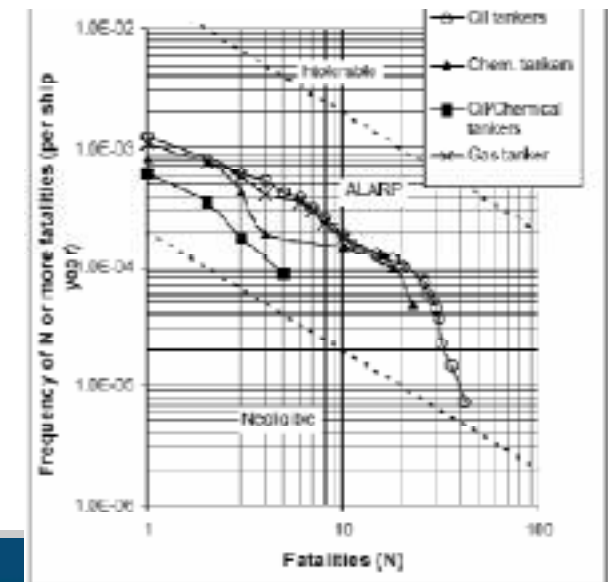
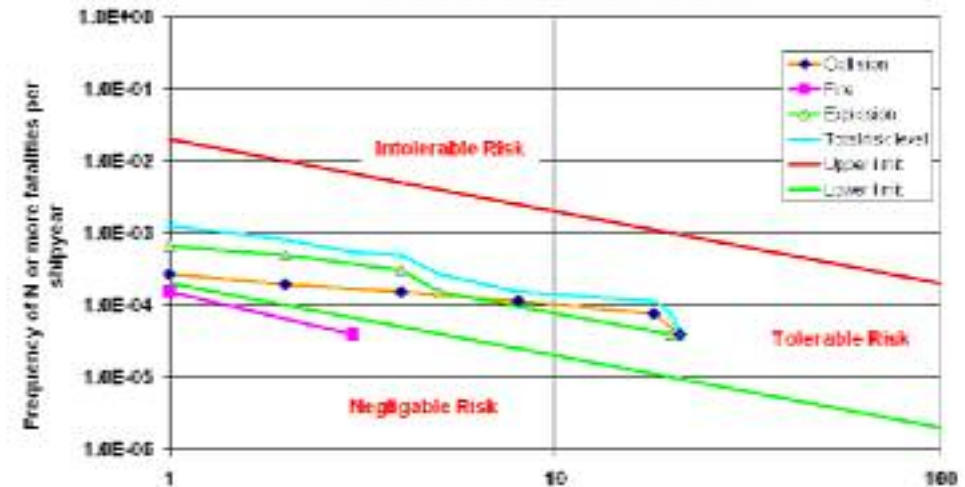


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Introduction to risk evaluation criteria₁

- Risk assessment requires criteria!
- Such criteria must be accepted by society.
- Example: risk evaluation criteria related to human life "individual risk" and "societal risk"
- FSA guidelines (MSC 83/INF.2) provides such criteria for the maritime regulatory framework.
- Basic philosophy of risk assessment:
 - Risks between negligible and intolerable should be made As Low As Reasonably Practicable (ALARP).
 - Risk should be made ALARP by adopting cost-effective risk control measures.

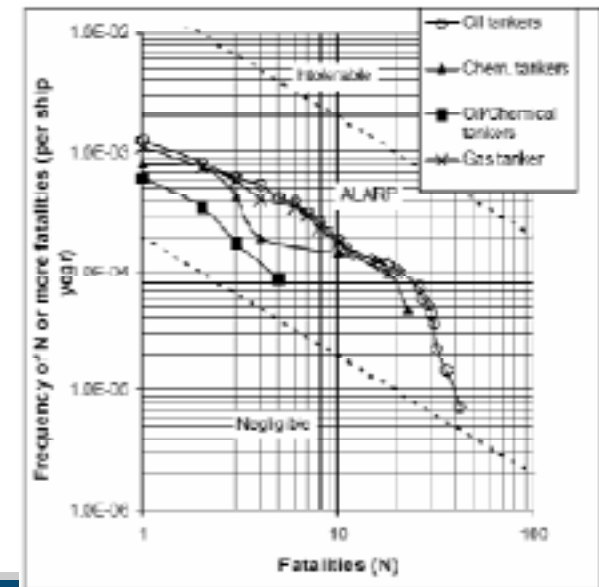
Risk level for oil tankers DWT > 60,000
Historical data, Period 1990-2007



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	Max. tolerable	negligible
To crew member	10^{-3}	10^{-6}
To passenger	10^{-4}	10^{-6}
To third parties	10^{-4}	10^{-6}



Introduction to risk evaluation criteria₂

- **But how to evaluate environmental risk?**
- **Transfer of the safety philosophy requires:**
 - Definition of risk categories (“intolerable, tolerable, negligible)
 - Criterion for CEA
- **SAFEDOR suggested a new cost effectiveness criterion related to accidental oil spills of tankers in 2005:**
 - Cost of Averting a Tonne of oil Spilt (CATS)
- **CATS is a cost-effectiveness criterion for ALARP process.**
- **The ALARP area for environmental risk not yet defined.**



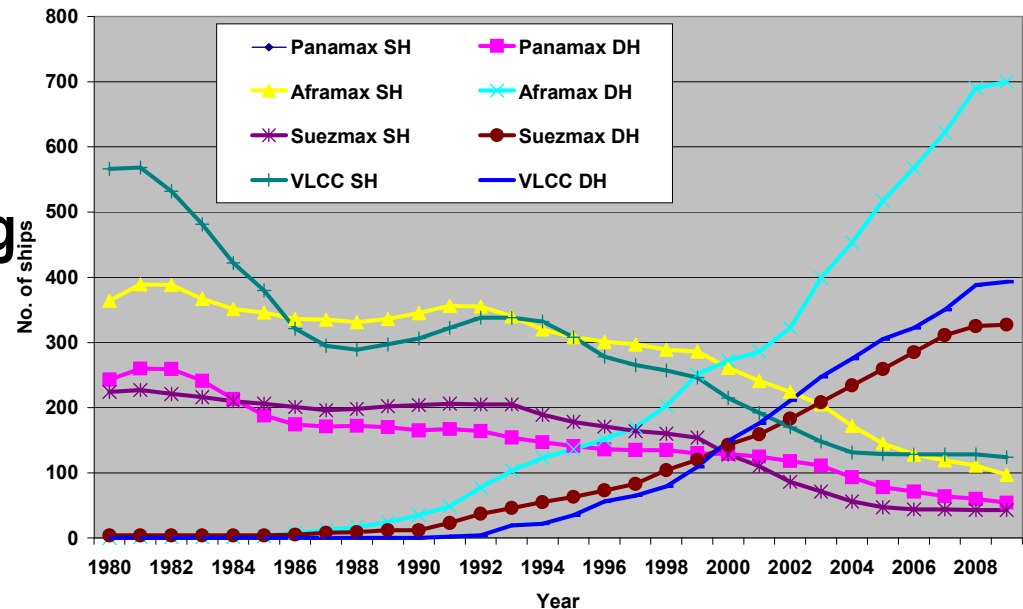
Introduction to risk evaluation criteria₃

- **CATS_(Thr) ($> \Delta C/\Delta R$)**
 - Is a criterion independent of the oil type and the spill size.
 - For application in FSA investigation
 - Considers
 - cleaning costs (USD 16,000/tonne),
 - environmental costs (USD 24,000/tonne)
 - and an assurance factor (> 1 , present proposal 1.5)

Brief review of tanker operation₁

- Data for major oil tanker segments (fleet at risk) and accidents was compiled using the LRFP-database:

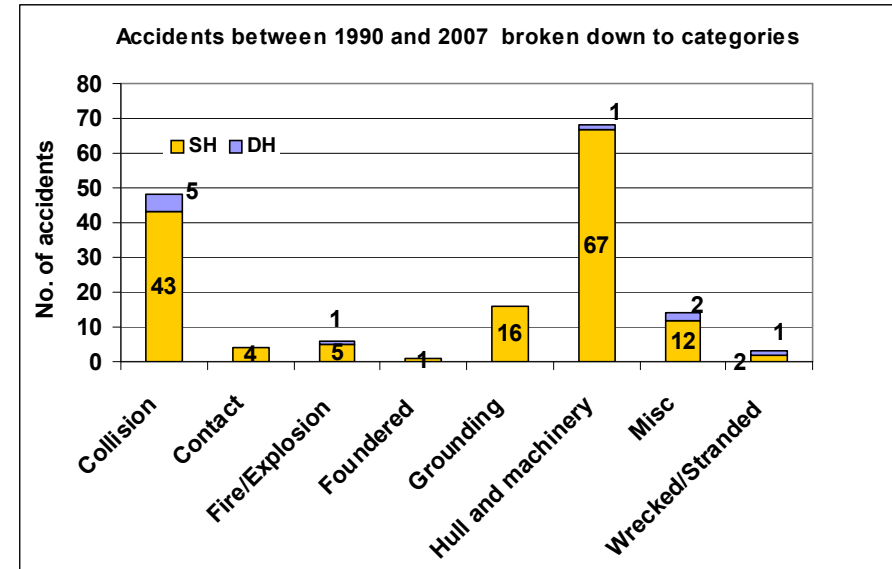
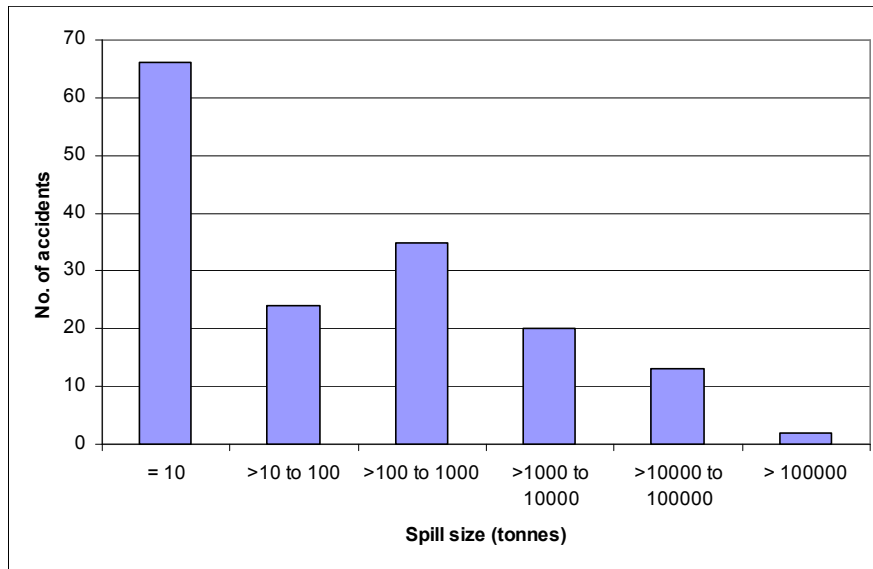
- PANAMAX
- AFRAMAX
- SUEZMAX
- VLCC & ULCC



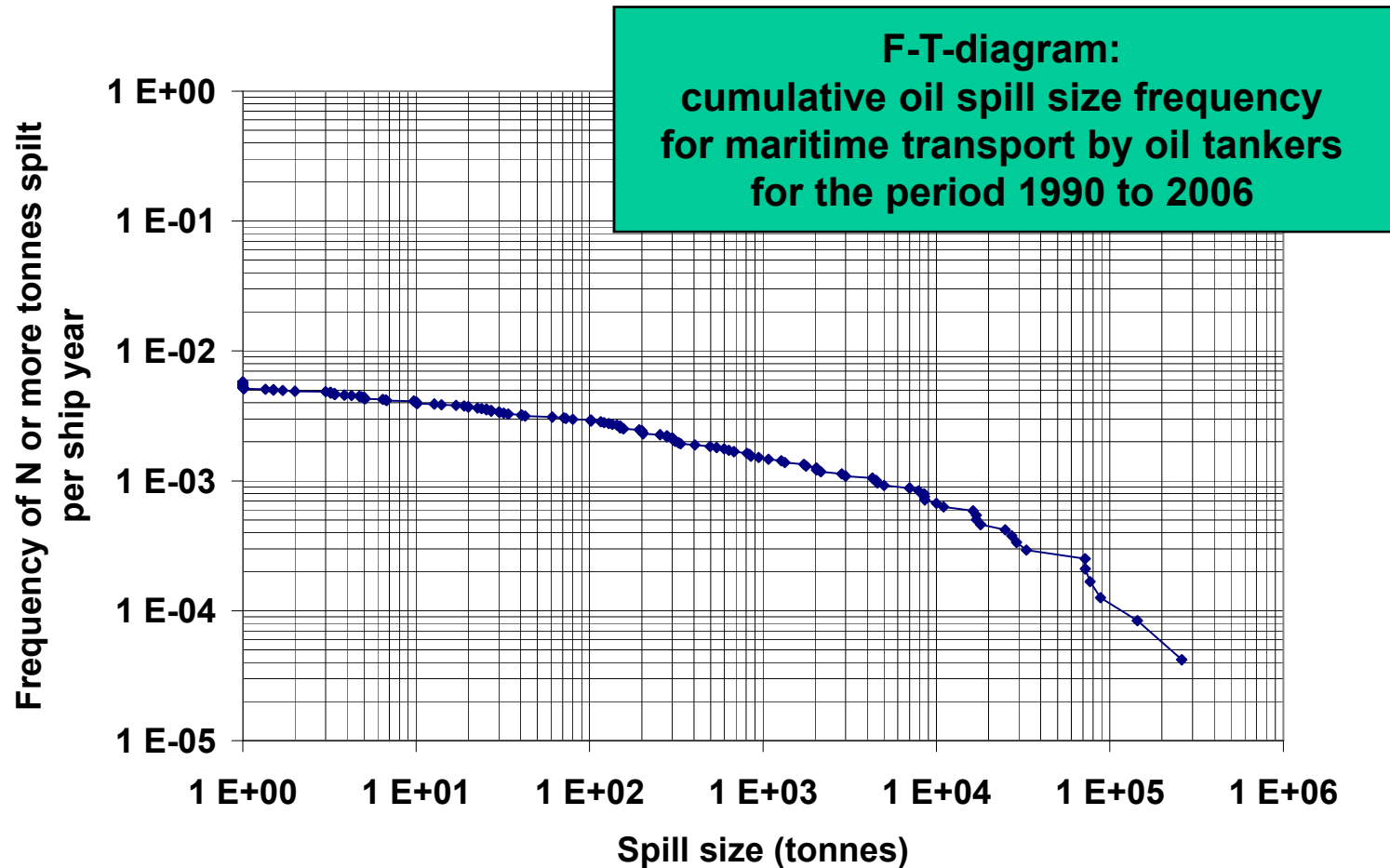
- Data from the period 1990-2006 was used resulting in 25.780 ship years.
- Presently about 2000 tankers (> 60,000 DWT) are operating

Brief review of maritime oil spills₁

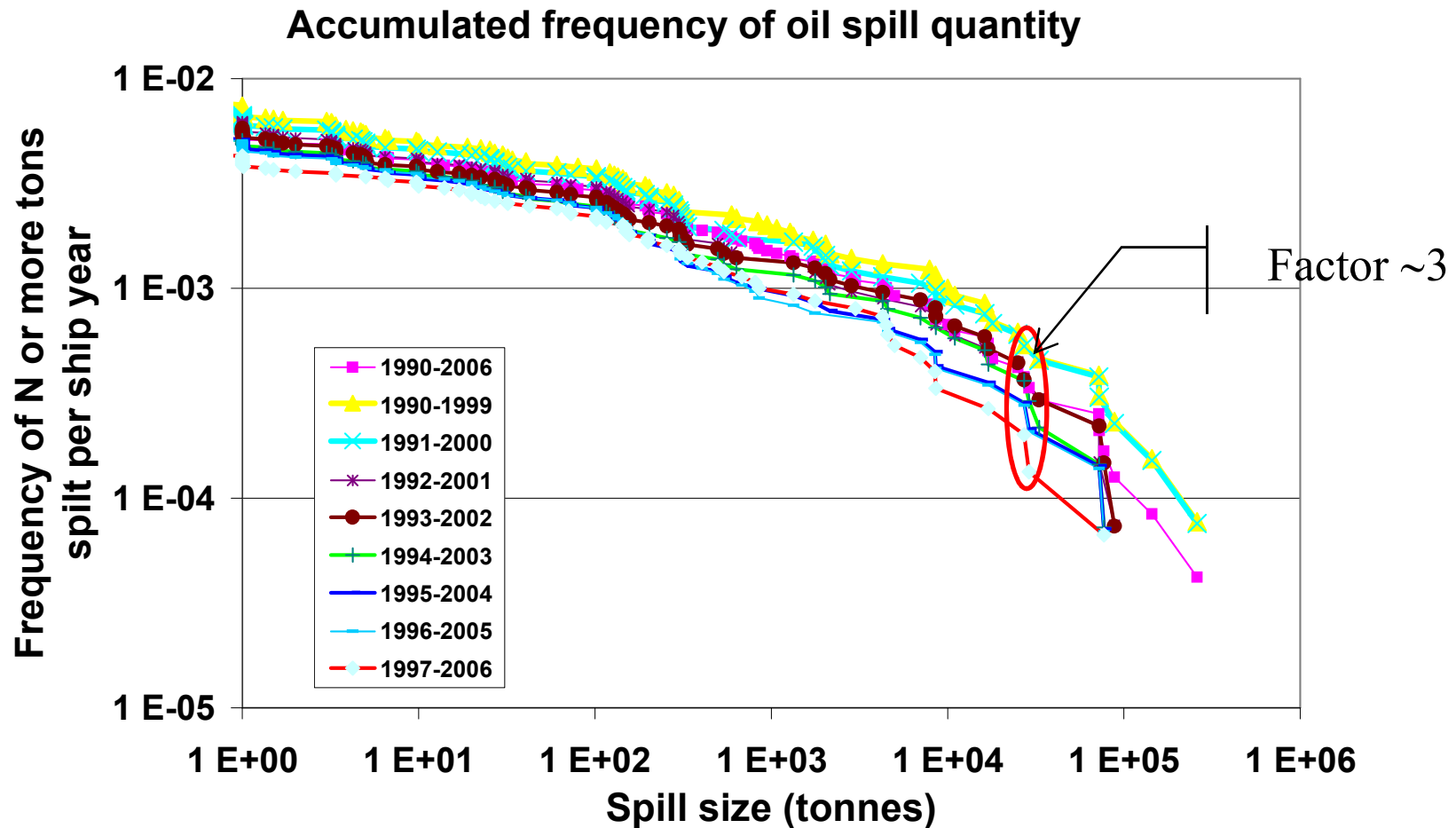
- 160 accidents with oil spills ranging from 1kg to 260,000 t were analysed. (total: ~1 million tonnes)
- The number of accidents from double hull (DH) tankers is significantly smaller than for single hull (SH) tankers.



Brief review of maritime oil spills₂

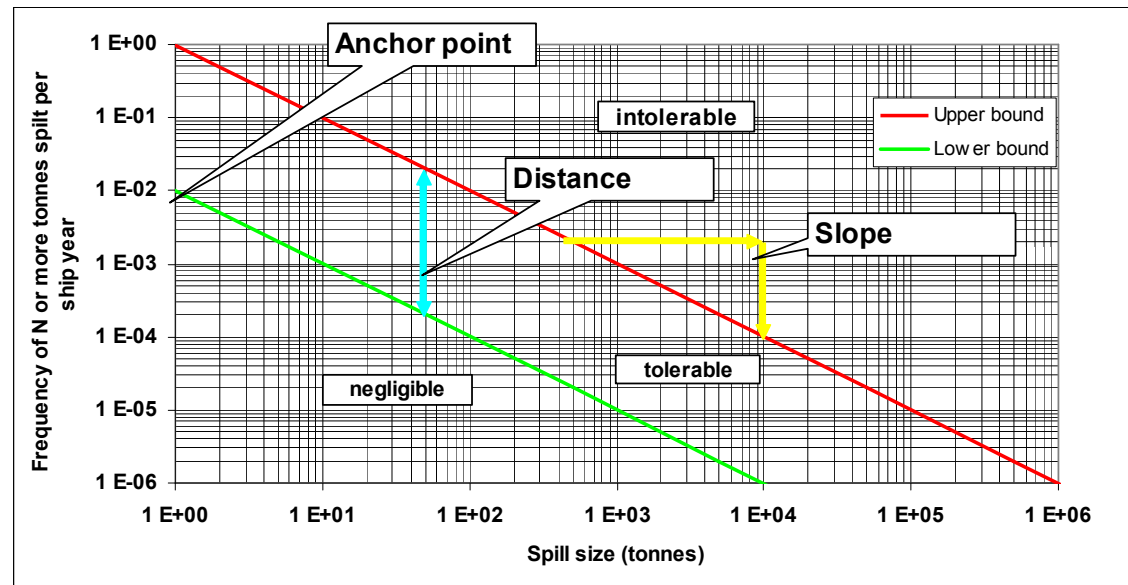


Brief review of maritime oil spills₃



Introduction to ALARP

- It defines that risks should be reduced to as low as reasonable practical and cost-effectiveness is used to assess risk control options.
- An ALARP area can be defined by two lines in the double-logarithmic F-N diagram.
- A slope of -1 is typically used to express risk aversion.
- In FSA the anchor point is set using economic considerations.



Setting an ALARP area

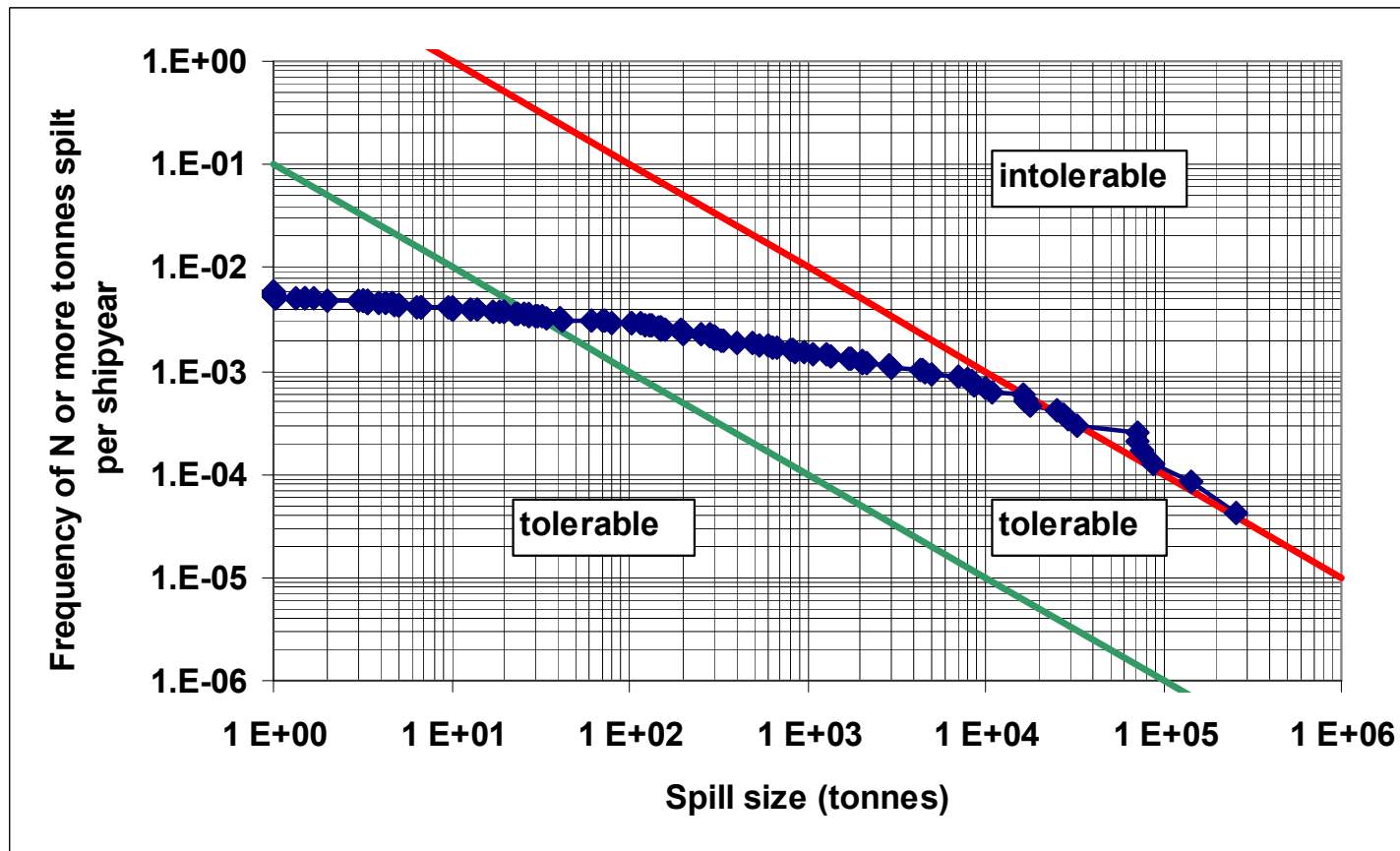
- **Approach 1: It is accepted as means of transport, and associated risks are also considered acceptable.**
- **Approach 2: Societal acceptance of oil spills is based on the same economic value considerations as the societal acceptance of loss of life.**
- **Approach 2b: Approach 2 + non constant CATS**
- **Approach 3: Transfer from oil transport by pipeline.**

Setting an ALARP area – approach 1

- It is accepted as means of transport, and associated risks are also considered acceptable.
- Therefore, current maritime oil transport by tankers – defined by 1990-2006 data - is JUST acceptable and cost-effective risk control options should be implemented. SH and DH tankers are considered.
- Boundary to intolerable risk defined by tangent of F-T diagram.
- Slope of -1
- The width of the ALARP area is taken as two orders of magnitude.



Setting an ALARP area – approach 1



Note: presently, all spills smaller than 20 tons are rendered negligible.

Setting an ALARP area – approach 2

- It is assumed that the societal acceptance of oil spills is based on the same economic value considerations as the societal acceptance of loss of life.
- This implies that a translation of the value of life to the value of environment is possible.

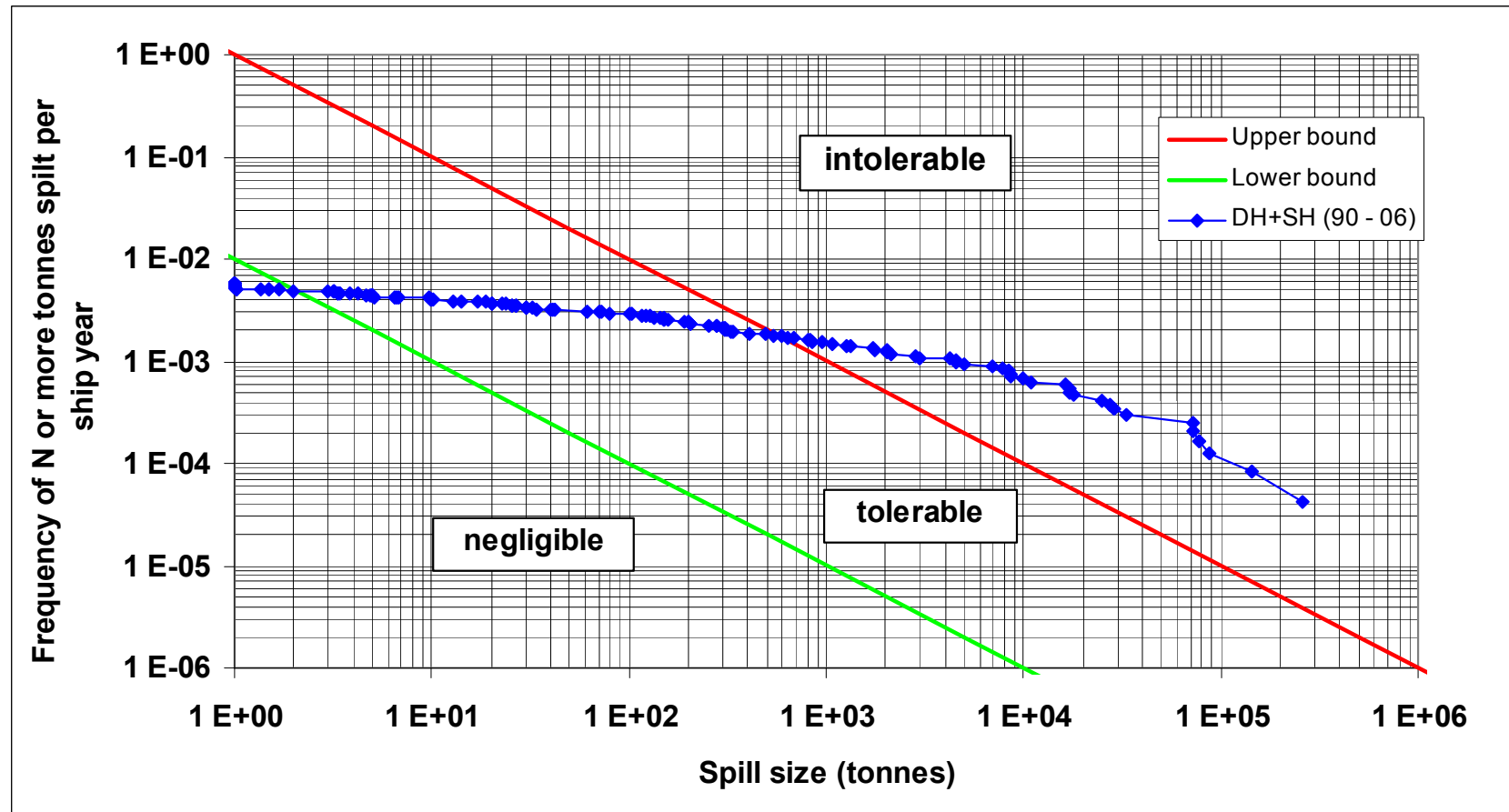


Setting an ALARP area – approach 2

- The ratio of cost-effectiveness criteria CAF and CATS is used to scale existing ALARP boundaries.
- $CATS_{Thr} = 60,000 \text{ USD}$
- $CAF = 3 \text{ million USD}$
- Anchor point for tolerable - intolerable boundary for tanker crew safety: $N = 1$; $F = 2 \cdot 10^{-2}$.
- The anchor ($T = 50$; $F1 = 0.02$)
- Slope of -1
- The width of the ALARP area is taken as two orders of magnitude.



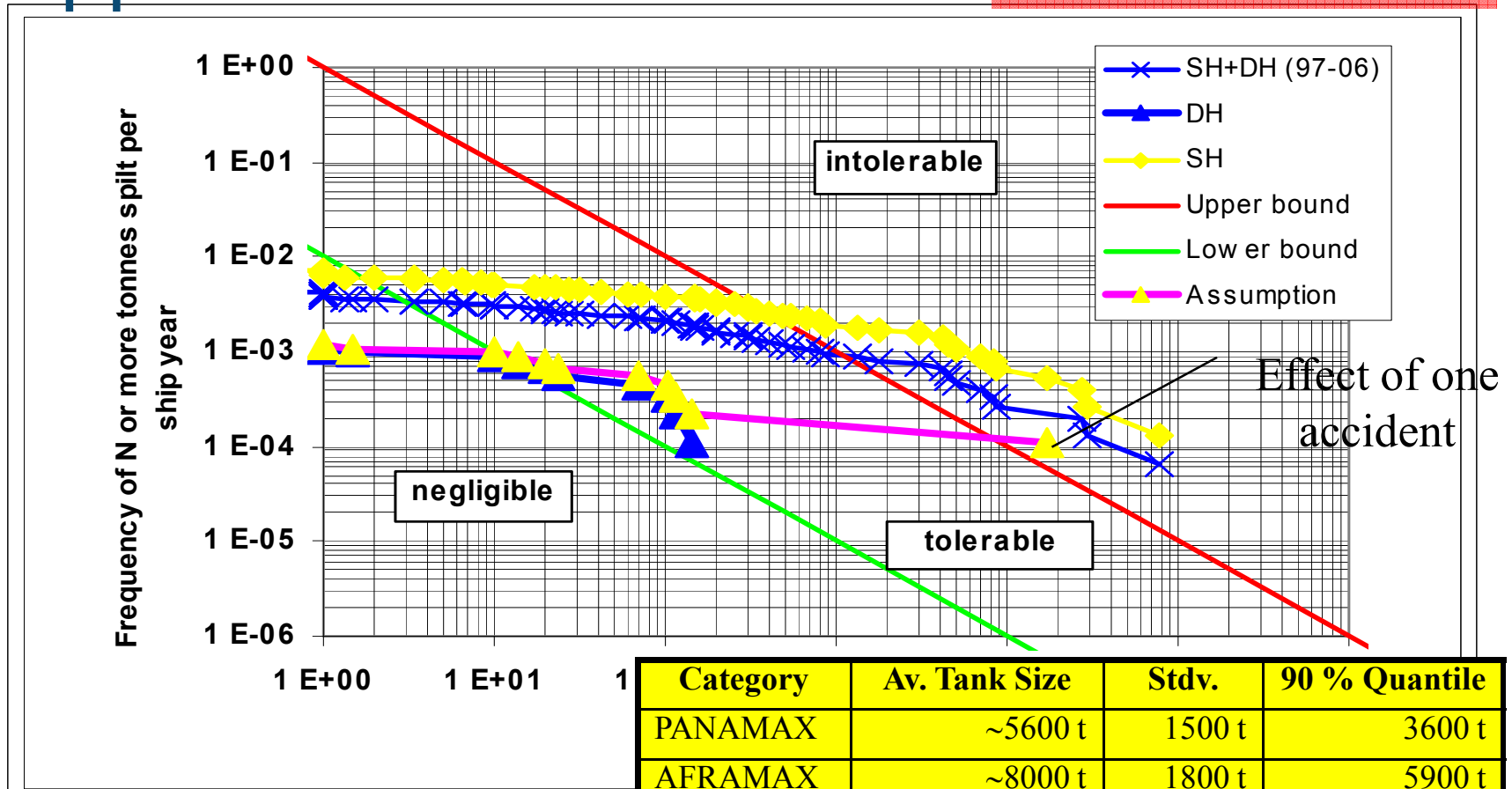
Setting an ALARP area – approach 2



Note: presently, all spills larger than 700 tons are rendered intolerable.

Setting an ALARP area – approach 2

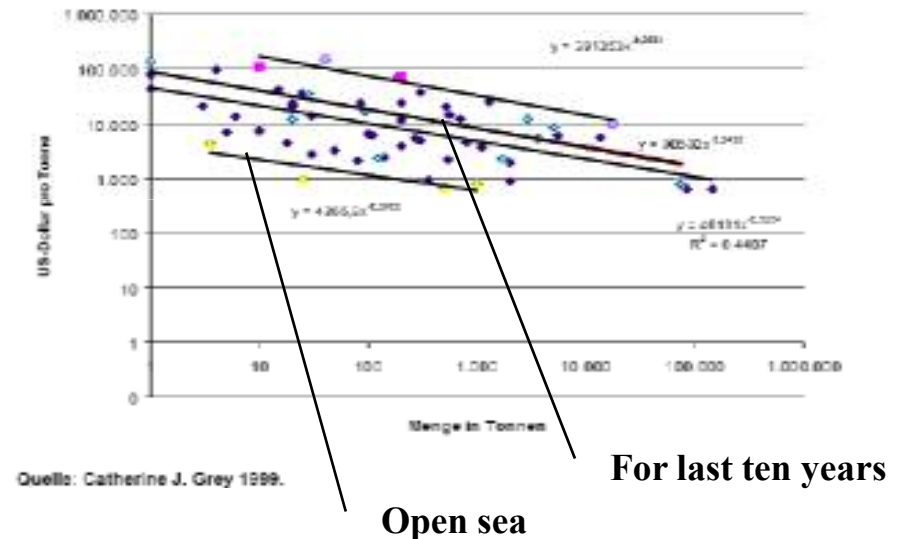
Effect of one accident with a spill of 17000 tonnes?



Category	Av. Tank Size	Stdv.	90 % Quantile
PANAMAX	~5600 t	1500 t	3600 t
AFRAMAX	~8000 t	1800 t	5900 t
SUEZMAX	~11300 t	2300 t	8300 t
VLCC	~18500 t	2800 t	15000 t
ULCC	~19000 t	3000 t	15000 t

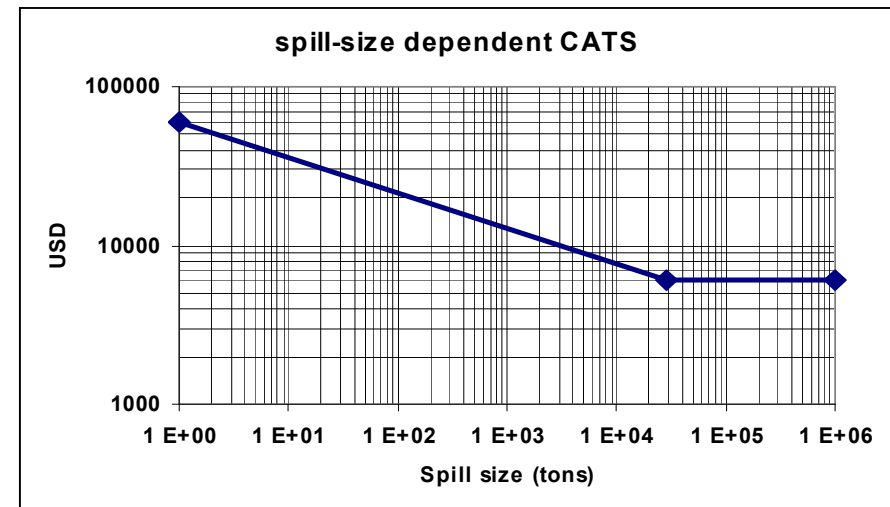
Cost of oil spills

- Cost of oil spills vary with spill location, spill size, oil type, etc.
- Larger oil spills typically cost less per unit oil spilt.
- Examples:
 - OSIR data: small \approx 10,000 USD/tonne
large \approx 1,000 USD/tonne
 - Grey data: small \approx 100,000 USD/tonne
large \approx 1,000 USD/tonne
- A spill-size dependent CATS was created and tested to define the ALARP area using CAF/CATS.



Cost of oil spills

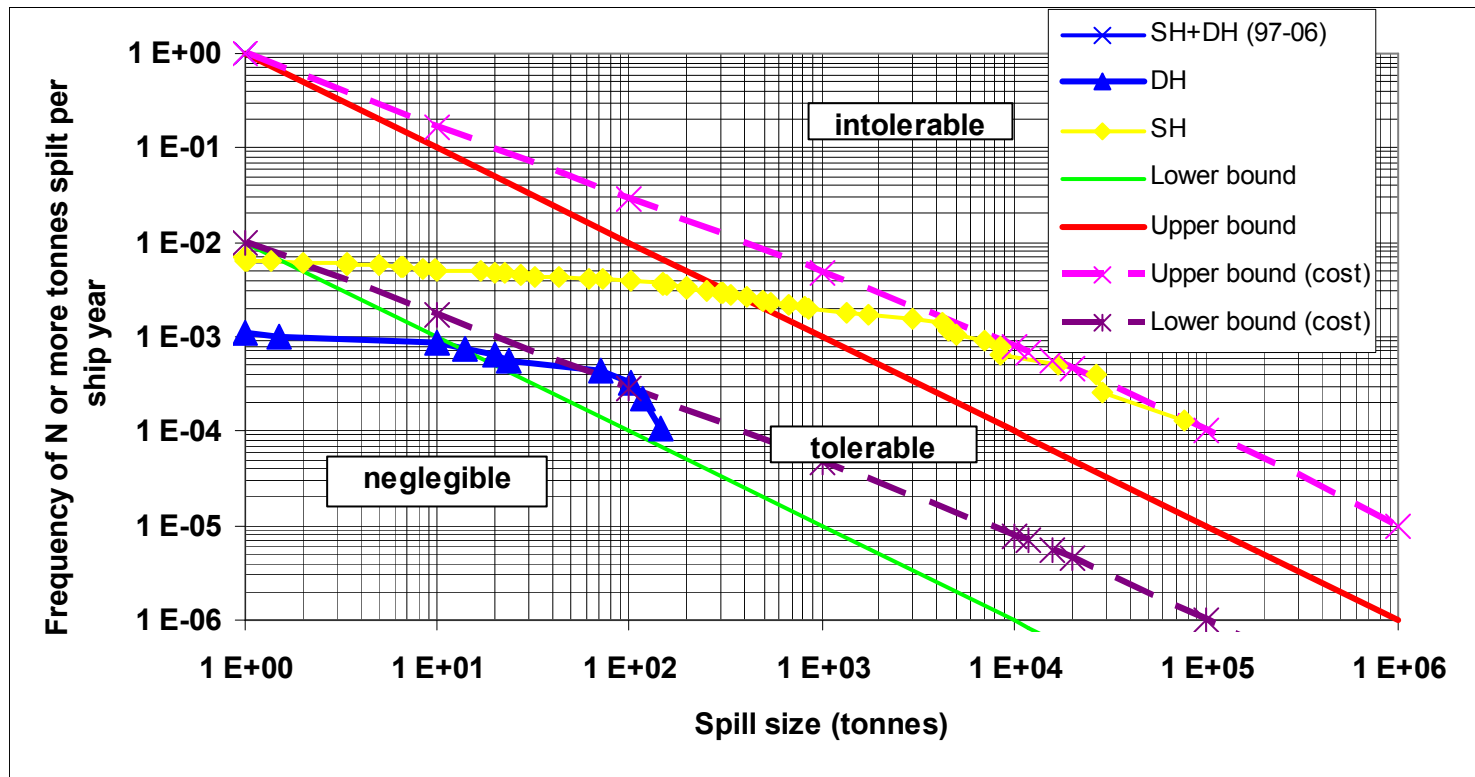
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Cost of oil spills



Setting an ALARP area – approach 2b



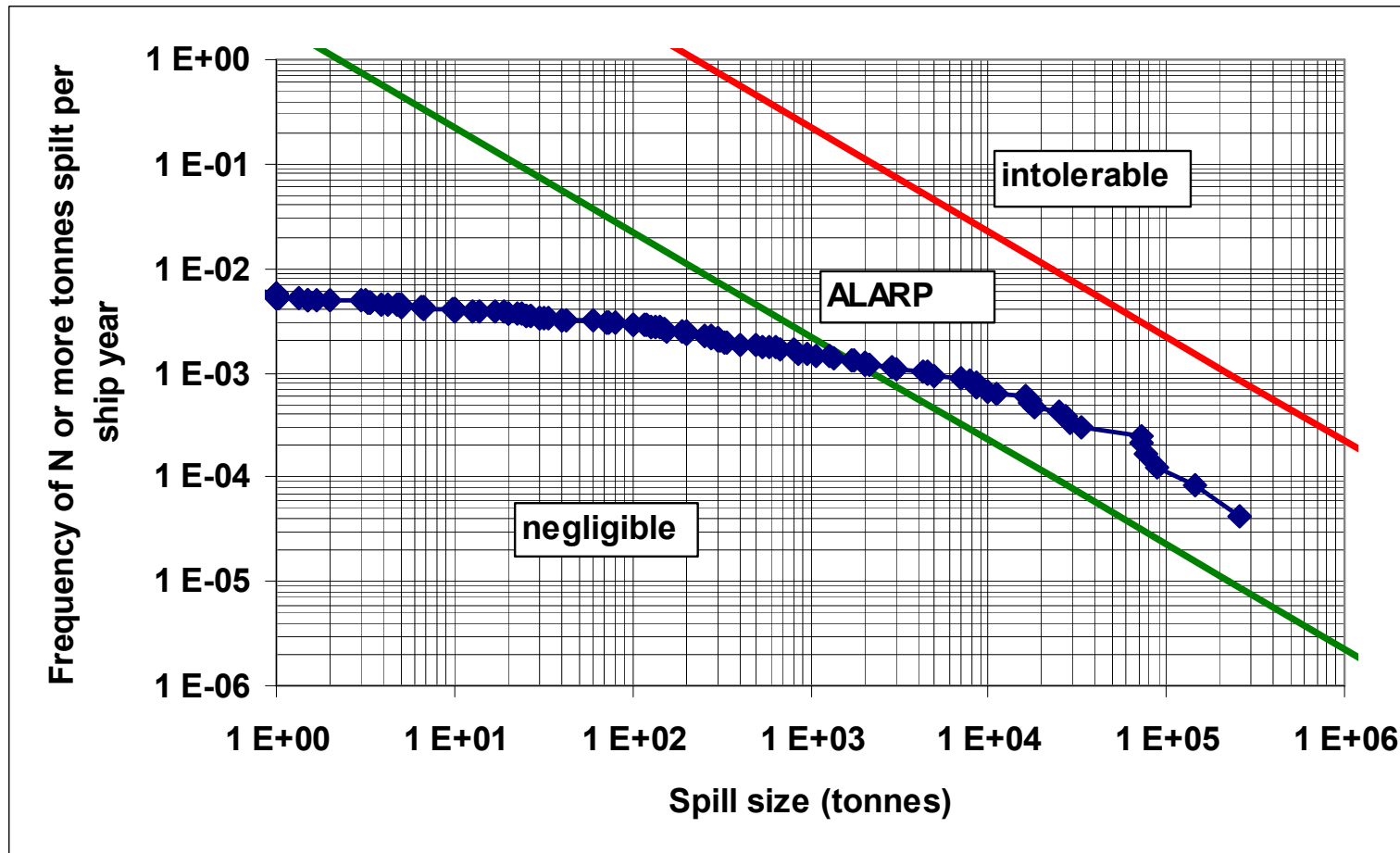
Note: spill-size dependent CATS shifted boundaries to higher frequencies.

Setting an ALARP area – approach 3

Pipeline as reference ?

- Crude oil is transported also by pipeline. About 200.000 miles of pipelines span the US.
- The contribution to GDP from the pipeline industry averages to 10.5 billion USD per year (2002-2006).
- At the same time, the volume of oil spilt in pipeline accidents averages to 14.670 t per year (2002-2006).
- This results in 1.41 t oil spilt per million USD contribution to GDP.
- Source: www.bts.gov
- The four major oil tanker classes were considered separately and their current charter rate (per day for 1-year time charter) was used to determine annual revenues.
- The average annual revenue from oil transport by tanker is 16 million USD.
- Combining the pipeline data with the shipping data yields a target value for PLO of 22.6 t oil spilt / per ship year.
- This can be used to construct the acceptance criteria in the FT-diagram.

Setting an ALARP area – approach 3



Note: using pipeline data shifted boundaries to higher frequencies.

Conclusions and outlook₁

- **Risk assessment requires criteria!**
- **Risk acceptance criteria are not based on natural law.**
- **Safety and environmental criteria must be accepted by society.**
- **ALARP principle in combination with cost-effectiveness analysis to determine acceptable risk.**
- **Presupposition: definition of intolerable and negligible risk.**
- **Different approaches for a definition of “tolerable area” are presented.**



Conclusions and outlook₂

- **Cost-benefit analysis within FSA process requires a threshold.**
- **Such a threshold may either be constant or spill size dependent.**
- **The definition of such a threshold should consider**
 - The societal need of environmental protection.
 - The application in IMO process (improvement of regulations)
 - That most of the tankers operate worldwide and transport different oil grades.
- **CATS was proposed by SAFEDOR ($\text{CATS}_{\text{Thr}} = 60,000 \text{ USD}$)**

